

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-07  
NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00  
SAJ-01 IGA-02 OMB-01 DODE-00 H-01 NSC-05 OC-06 CCO-00  
ERDA-05 NRC-05 /085 W  
----- 042984 /46

R 170900Z DEC 76  
FM AMEMBASSY ANKARA  
TO SECSTATE WASHDC 5833  
INFO AMCONSUL ADANA  
AMCONSUL ISTANBUL  
AMCONSUL IZMIR

C O N F I D E N T I A L ANKARA 9571

E.O. 11652: GDS  
TAGS: MARRR, MASS, TU  
SUBJECT: US-TURKISH DEFENSE COOPERATION

REF: STATE 294756 (DTG 030327Z DEC 76)(NOTAL)

1. EVER SINCE THE PASSAGE OF THE FY 76/77 SECURITY ASSISTANCE  
LEGISLATION WE HAVE TAKEN THE LINE WITH THE TURKS AT  
EVERY LEVEL THAT THE PROVISION BY THE US OF \$250 MILLION  
IN FMS CREDITS SHOULD APPROPRIATELY BE RECIPROCATED BY THEM  
-- THAT THIS PARTIAL RESTORATION OF OUR RELATIONSHIP REQUIRES  
ACTIONS BY BOTH SIDES. WE CONCUR WITH DEPARTMENT'S APPRAISAL THAT  
THIS MAY BE A PROPITIOUS TIME TO MAKE THIS POINT AGAIN.  
IT IS ESSENTIAL, HOWEVER, THAT WE KEEP IN MIND THAT THE  
MAIN THING WE WANT IN RETURN IS THE KIND OF PERFORMANCE IN  
THE INTERNATIONAL ARENA, ESPECIALLY ON CYPRUS, THAT WILL EASE  
OUR PROBLEM OF SECURING CONGRESSIONAL APPROVAL OF THE  
DEFENSE COOPERATION AGREEMENT (DCA) AND THAT WILL SET THE  
STAGE FOR GENERAL PROGRESS TOWARD REDUCING INTER-NATO  
TENSIONS IN THIS PART OF THE WORLD. TEVERTHELESS, WITHIN  
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THIS BROAD CAVEAT, WE BELIEVE IT MAY BE USEFUL TO  
ADDRESS THE TURKS ON THE PROBLEMS DISCUSSED BELOW. EACH  
PROBLEM IS DIFFERENT IN ITS IMPACT AND IMPORTANCE, AND WE  
WOULD NOT WANT TO SUGGEST THAT IF THE TURKS DID BETTER IN  
THESE AREAS THAT THEY WOULD HAVE MET THEIR RECIPROCAL  
RESPONSIBILITIES IN RETURN FOR THE \$250 MILLION IN FMS

CREDITS.

2. APO PARCEL SERVICE: WE HAVE REPEATEDLY EMPHASIZED IN OUR CONTACTS AT ALL LEVELS OF THE GOT THAT THE CURTAILMENT OF APO PARCEL SERVICE IS COUNTER-PRODUCTIVE AND UNNECESSARY AS IT NEEDLESSLY DISADVANTAGES AMERICAN FRIENDS OF TURKEY, CONVERTS THEM TO OPPONENTS AND EXERTS EITHER OO INFLUENCE OR THE WRONG KIND OF INFLUENCE ON CONGRESS. THE TURKS, IN THE INTEREST OF RUDIMENTARY FAIR PLAY, SHOULD BE PERSUADED TO LIFT THE RESTRICTION ON PARCEL SERVICE PERMANENTLY. WE URGE THAT OUR CONCERN OVER THIS ISSUE ALSO BE TAKEN UP BY WASHINGTON OFFICIALS IN STATE AND DEFENSE DIRECTLY WITH AMBASSADOR ESENBEL AS A SUPPLEMENT TO OUR OWN EFFORTS HERE.

3. SHIP VISITS: THE PRINCIPAL CONSTRAINT ON THE NCMBER OF SHIP VISITS IS TURKEY'S SERIOUS INTERNAL SECURITY PROBLEM. NEVERTHELESS, SINCE THE IMPOSITION OF PROVISIONAL STATUS IN JULY 1975, THE FREQUENCY OF SIXTH FLEET PORT VISITS HAS GRADUALLY INCREASED TO ABOUT ONE PER MONTH INCLUDING FOUR VISITS TO IZMIR IN 1976. RATHER THAN SEEK AN OVERALL INCREASE IN THE NUMBER OF VISITS NN THE FACE OF POTENTIAL STUDENT VIOLENCE, WE SHOULD PURSUE A COURSE AIMED AT SECURING TURKISH FLEXIBILITY ON VISITS WHICH WE FEEL WOULD BE OF SIGNIFICANT ASSISTANCE IN IMPROVING US OPERATIONS. SPECIFICALLY WE SHOULD REQUEST VISITS TO MEDITERRANEAN PORTS EAST OF ANTALYA, BLACK SEA PORTS, AND PORTS IN THE SEA OF MARMARA, ROUGHLY IN THIS PRIORITY ORDER AS OPERATIONAL NEEDS DICTATE. AIRCRAFT CARRIER VISITS, HOWEVER, WOULD BE HIGHLY VISIBLE AND CONFIDENTIAL

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WOULD ENTAIL RISKS WHICH WE ARE NOT PRESENTLY PREPARED TO TAKE IN VIEW OF THE INTERNAL SECURITY SITUATION. AS A FITAL INITIATIVE, WE SHOULD EXAMINE THE POSSIBILITY OF REOPENING DISCUSSIONS WITH THE GOT ON LIABILITY QUESTIONS RELATING TO VISITS OF NUCLEAR POWERED WARSHIPS.

4. AIRCRAFT CLEARANCES: THE AIRCRAFT CLEARANCE PROCEDURES IMPOSED AT THE TIME OF PROVISIONAL STATUS ARE, AS THE DEPARTMENT TERMED THEM, BURDENSOME. WE HAVE LEARNED TO OPERATE WITHIN THEM, ALBEIT WITH THE EXPENDITURE OF EXTRA MANPOWER AND AT CONSIDERABLE INCONVENIENCE TO OUR OPERATIONS IN TURKEY. A RETURN TO BLANKET CLEARANCES AND OTHER PREVIOUSLY EXISTING REGULATIONS WOULD BE WELCOME AND ALTHOUGH THE TURKS HAVE MADE IT CLEAR THEY INTEND TO TREAT AIRCRAFT CLEARANCE PROCEDURES ONLY IN THE CONTEXT OF THE NEW DCA, WE SHOULD NOT PROCLUDE A NEW INITIATIVE FOR RELAXATION AT THIS TIME.

5. WE SHOULD NOTE THAT FOR THE FIRST TIME SINCE JUNE 1975, WE RECENTLY REQUESTED AND THE TURKS APPROVED THREE THIRD-COUNTRY OVERFLIGHT REPEAT OVERFLIGHT FERRY MISSIONS

TO IRAN. IF WE WISH TO GIVE THE TURKS AN OPPORTUNITY TO DEMONSTRATE ADDITIONAL MEANINGFUL FLEXIBILITY WITH REGARD TO US AIRCRAFT OPERATIONS, WE SHOULD REQUEST LANDING PERMISSION FOR ONE OR MORE THIRD COUNTRY FLIGHTS WHEN A DEFINITE OPERATIONAL NEED ARISES. THIS, HOWEVER, SHOULD

BE VIEWED AS A CLEAR SECOND PRIORITY TO THE BLANKET CLEARANCE PROBLEM NOTED ABOVE.

6. IN-COUNTRY MOVEMENTS: PERHAPS THE MOST SIGNIFICANT ACTION OF THE TYPE DISCUSSED HERE THAT THE TURKS COULD TAKE TO DEMONSTRATE FLEXIBILITY WOULD BE TO REMOVE EXISTING RESTRICTIONS UPON IN-COUNTRY TRANSFER OF PERSONNEL, EQUIPMENT AND SUPPLIES. UNDER PROVISIONAL STATUS ALL OF THE CONFIDENTIAL

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ABOVE REQUIRE PRIOR TGS APPROVAL FOR MOVEMENT FROM ONE INSTALLATION TO ANOTHER WITHIN TURKEY WHICH NORMALLY INVOLVES ABOUT 30 DAYS NOTIFICATION PRIOR TO MOVEMENT. THIS CONSTITUTES PERHAPS THE MOST BURDENSOME RESTRICTION UPON THE OPERATIONAL FLEXIBILITY OF THE US MILITARY IN TURKEY.

7. ANYTHING WASHINGTON OFFICES CAN DO WITH THE TURKISH EMBASSY AT ANY TIME ON APO PACKAGE SERVICE WILL BE MOST WELCOME. DEMARCHES ON THE REMAINING SUBJECTS SHOULD, HOWEVER, BE COORDINATED AND MADE MORE OR LESS CONCURRENTLY IN BOTH WASHINGTON AND ANKARA. WE BELIEVE THAT SPECIFIC SHIP VISIT REQUESTS SHOULD CONTINUE TO BE HANDLED IN ANKARA ONLY. MACOMBER

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